

Message Text

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ACTION ARA-10

INFO OCT-01 SS-14 ISO-00 L-02 NSC-07 NSCE-00 CIAE-00

INR-11 NSAE-00 RSC-01 IO-03 EB-03 OMB-01 PRS-01 DRC-01

SSO-00 INRE-00 (ISO) W

----- 036328

O 162130Z SEP 74

FM AMEMBASSY ASUNCION

TO SECSTATE WASHDC IMMEDIATE 3453

INFO USCINCSO

C O N F I D E N T I A L SECTION 1 OF 2 ASUNCION 3857

LIMDIS

C O R R E C T E D C O P Y

E.O. 11652: GDS

TAGS: PFOR, OAS, CU, PA

SUBJECT: CUBAN SANCTIONS

REF: STATE 199073; STATE 197504; ASUNCION 3832

1. FONMIN SAPENA PASTOR CALLED ME TO HIS OFFICE TODAY
AND READ TO ME THE INSTRUCTIONS GIVEN TO THE PARAGUAYAN
EMBASSY IN WASHINGTON FOR THE SEPTEMBER 19TH MEETING.

2. SAPENA STRESSED HIS DISAGREEMENT WITH PARA 3 OF THE
TRIPARTITE DRAFT RESOLUTION. HE SAID THAT THE GOP WILL
INSIST THAT THE COMMITTEE OF REPRESENTATIVES FROM FIVE
MEMBER STATES MUST, AS PART OF ITS MANDATE, FIND OUT IF
THE GOVERNMENT OF CUBA HAS CEASED TO CONSTITUTE A THREAT
TO THE PEACE AND SECURITY OF THE CONTINENT. IF THAT
QUESTION IS NOT INCLUDED IN THE FRAME OF REFERENCE OF
THE PROPOSED COMMITTEE THEN THE GOP WILL VOTE AGAINST
THE CREATION OF SUCH A COMMITTEE.

3. REGARDLESS OF THE OUTCOME THE GOP WILL NOT
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REESTABLISH RELATIONS WITH CUBA AS THIS IS A

QUESTION FOR INDIVIDUAL GOVERNMENTS AND OUTSIDE OF ANY OAS DECISION.

4. SAPENA PASTOR GAVE ME A COPY OF HIS INSTRUCTIONS TO EMBASSY WASHINGTON BUT REQUESTED THAT IT BE TREATED CONFIDENTIALLY AND THAT NO MENTION BE MADE THAT THE USG HAS A COPY OF THIS DOCUMENT. HE DID NOT ASK ME FOR THE US VIEW ON THE SANCTION ISSUE.

5. THE FOLLOWING IS A FREE TRANSLATION OF SALIENT POINTS OF THE GOP INSTRUCTION TO EMBASSY WASHINGTON:

QTE CONCERNIN POINT 1 OF DRAFT RESOLUTION: THE PARAGUAYAN GOVERNMENT HAS NO OBJECTIONS TO THE CONVOCATION OF THE ORGAN OF CONSULTATION IN QUITO BEGINNING NOVEMBER 11, 1974. THE MINISTRY BELIEVES THAT A WIDE-RANGING DISCUSSION IS THE BEST GUARANTEE THAT THE BODIES, INSTITUTIONS, RIGHTS, AND DUTIES OF THE ORGANIZATION OF AMERICAN STATES WILL FUNCTION FREELY.

QTE CONCERNING POINT 2: ALSO, THE MINISTRY HAS NO OBJECTION TO THE PERMANENT COUNCIL OF THE OAS ACTING PROVISIONALLY AS AN ORGAN OF CONSULTATION. THIS WAS FORESEEN IN ARTICLE XII, AND IT SHOULD BE BORNE IN MIND AS WELL THAT THE POWERS OF THE DIRECTIVE COUNCIL OF THE PANAMERICAN UNION HAVE BEEN ASSUMED BY THE PERMANENT COUNCIL OF THE OAS.

QTE CONCERNING POINT 3, TME MINISTRY DOES NOT AGREE WITH THE PROPOSED MANDATE TO BE GIVEN TO A COMMISSION TO BE MADE UP OF FIVE REPRESENTATIVES CHOSEN BY THE PRESIDENT OF THE COUNCIL.

QTE WHAT THE ORGAN OF CONSULTATIONN THE PERMANENT COUNCIL WITH PROVISIONAL FUNCTIONS, OR WHATEVER SPECIAL COMMISSION MAY BE CREATED, OUGHT TO INVESTIGATE IS, FUNDAMENTALLY, IF QTE THE GOVERNMENT OF CUBA HAS CEASED TO CONSTITUTE A THREAT TO THE PEACE AND SECURITY OF THE CONTENINENT. UNQTE THAT IS WHAT PARAGRAPH 4 OF THE FIRST RESOLUTION OF THE 9TH MEETING
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OF CONSULTATION OF MINISTERS OF FOREIGN RELATIONS, HELD IN WASHINGTON IN 1964, SETS FORTH. AND, THIS DECISION, TOGETHER WITH THE LIFTING OF SANCTIONS, SHOULD BE TAKEN BY A TWO-THIRDS VOTE, AS PROVIDED BY THE SAME RESOLUTION.

QTE THE MANDATE WHICH THE REPRESENTATIVES OF COLOMBIA, COSTA RICA, AND VENEZUELA PROPOSE TO

CONFER ON THE COMMISSION, ALTHOUGH RELEVANT, SAY NOTHING CONCERNING THE FUNDAMENTAL QUESTION TO BE RESOLVED. AS YOUR EXCELLENCY WILL UNDERSTAND, IN ORDER TO LIFT THE SANCTIONS AGAINST THE GOVERNMENT OF CUBA IT IS NOT SUFFICIENT TO ASSERT MERELY THAT THERE HAS BEEN QTE A PROFOUND CHANGE IN THE WORLD POLITICAL CIRCUMSTANCES, UNQTE THAT THERE IS A QTE LESSENING OF TENSIONS, UNQTE THAT THERE EXISTS QTE AN UNDERSTANDING BETWEEN THE SUPERPOWERS, UNQTE THAT QTE NEW WORLD CENTERS OF POWER UNQTE HAVE EMERGED, OR THAT RECOGNITION HAS BEEN ACCORDED TO QTE POLITICAL PLURALISM, UNQTE ETC.

QTE TO ESTABLISH THESE POINTS NEITHER TIME NOR SPECIAL COMMISSIONS ARE NECESSARY. ONE COULD JOT THEM DOWN ON A SHEET OF PAPER IN A FEW MOMENTS. WHAT REALLY OUGHT TO BE VERIFIED, IN ACCORDANCE WITH THE RESOLUTION WHICH IMPOSED THE SANCTIONS, IS WHETHER THE QTE GOVERNMENT OF CUBA HAS CEASED TO CONSTITUTE A THREAT TO THE PEACE AND SECURITY OF THE CONTINENT, UNQTE OR WHETHER THERE ARE CHANGES IN THE FOREIGN POLICY OF CUBA, NOT WHETHER, AS THE PETITIONERS PROPOSE, THERE ARE CHANGES IN THE FOREIGN POLICIES OF ALL THE OTHER STATES.

QTE YOUR EXCELLENCY SHALL: (A) MOVE THAT THE MANDATE CONFERRED ON THE COMMISSION BE BROADENED TO INCLUDE AN INVESTIGATION OF QTE IF THE GOVERNMENT OF CUBA HAS CEASED TO CONSTITUTE A THREAT TO THE PEACE AND SECURITY OF THE CONTINENT. UNQTE IF THIS AMPLIFICATION IS NOT ACCEPTED, YOUR EXCELLENCY WILL VOTE AGAINST THE CREATION OF THE COMMISSION AND AGAINST ANY OTHER INVESTIGATION.

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ACTION ARA-10

INFO OCT-01 SS-14 ISO-00 NSC-07 NSCE-00 CIAE-00 INR-11

NSAE-00 RSC-01 IO-03 PM-03 DODE-00 L-02 EB-03 OMB-01

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C O N F I D E N T I A L SECTION 2 OF 2 ASUNCION 3857

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QTE (B) YOUR EXCELLENCY ALSO WILL MOVE THAT THE COMMISSION REQUEST FROM OTHER MEMBER GOVERNMENTS INFORMATION ON RECENT EVENTS IN THEIR RESPECTIVE COUNTRIES WHICH MIGHT CONTRIBUTE TO AN INFORMED JUDGMENT OF THE CASE.

QTE (C) YOUR EXCELGNNCY WILL MAKE IT KNOWN AT THE APPROPRIATE TIME, PERHAPS AT THE QUITO MEETING, THAT THE GOVERNMENT OF PARAGUAY WILL REMAIN FIRM IN ITS ATTITUDE TOWARD CUBA AND TOWARD THE ACTS OF INTERVENTION TO WHICH IT HAS BEEN SUBJECTED BY THE GOVERNMENT OF CUBA.

QTE (D) FINALLY, YOUR EXCELLENCY WILL MAKE IT EQUALLY CLEAR THAT WHATEVER THE DECISION OF THE ORGAN OF CONSULTATION, THE GOVERNMENT OF PARAGUAY CONSIDERS THAT THE REESTABLISHMENT OF RELATIONS WITH ANY GOVERNMENT IS A MATTER OF NATIONAL SOVEREIGNTY, RESERVED EXCLUSIVELY FOR NATIONAL GOVERNMENTS, AND IS NOT SUBJECT TO DECISIONS OF A CONSULTING BODY, OR OF ANY OTHER GROUPS.

QTE CONCERNING POINT 4: THIS IS ROUTINE AND CONFIDENTIAL

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THERE ARE NO OBJECTIONS. UNQTE. LANDAU

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